Q. ON PAGE 8, LINES 6 THROUGH 7 OF HIS JULY 9, 2003 TESTIMONY,

STAFF WITNESS DR. SPEARMAN STATES THAT "PRICES FOR

TELECOMMUNICATIONS SERVICES ARE BASED ON LONG-RUN

INCREMENTAL OR MARGINAL COSTS (MC) WHICH ARE APPROVED

BY THIS COMMISSION" PLEASE COMMENT ON THAT STATEMENT.

7 A. This statement could be read to suggest that the rates for BellSouth's retail services bear (or have borne) some particular relationship to the costs of BellSouth's services. This, however, is simply not the case.

As was demonstrated in the Universal Service docket (Docket No. 97-239-C), BellSouth's prices for single-line residential services, for instance, are and have been below BellSouth's costs of providing the service. Beyond that, prices for such services in general bear (and have borne) an inverse relationship to the costs of those services. The prices for single-line residential services, for example, are lowest in the more rural areas of the state despite the fact that the costs of providing those services are highest in those areas of the state. That means, of course, that other services must be priced well above their costs.

Q. DR. SPEARMAN ALSO STATES (ON PAGE 8, LINES 9-11 OF HIS JULY 9, 2003 TESTIMONY) THAT "TO THE EXTENT THAT RETAIL PRICES EXCEED THE COMMISSION APPROVED LONG-RUN INCREMENTAL

COSTS, AN ABUSE OF MARKET POSITION COULD BE INDICATED."

COULD YOU COMMENT ON THIS STATEMENT?

A.

For all of the reasons explained by BellSouth witness Dr. Taylor, this statement does not apply to the telecommunications market in general or to the local exchange market in particular. Additionally, as discussed above, and as Dr. Spearman indicates (on page 3, lines 15-16 of his July 9, 2003 testimony), an abuse of market position involves conduct "that effectively prohibits a new firm from entering a market." While BellSouth believes that Dr. Spearman's definition should be refined to mean "anticompetitive pricing conduct" that effectively prohibits new entry, the point is that prices above long run incremental cost do not prohibit an efficient firm from entering the market. If any carrier is kept out of a market because it cannot match a price above long run incremental cost, one must assume that that competitor is less efficient, and it should not be the role of the Commission to try to prop up such a competitor at the expense of consumers.

Further, I will refer back to my earlier discussion of the prices that various CLECs charge for residential call waiting, call waiting deluxe, call forwarding, three way calling, call return, and caller ID. The prices that CLECs are charging for these services likely exceed the long-run incremental costs of those services, but that clearly does not indicate an abuse of market position.

1	Q.	DOES DR. SPEARMAN'S STATEMENT THAT "TO THE EXTENT THAT
2		RETAIL PRICES EXCEED THE COMMISSION APPROVED LONG-RUN
3		INCREMENTAL COSTS, AN ABUSE OF MARKET POSITION COULD BE
4		INDICATED" HAVE ANY UNIVERSAL SERVICE IMPLICATIONS?
5		
6	A.	Yes, it does. The fact that some services (such as single-line residential services)
7		are priced well below their costs means that other services must be priced well
8		above their costs. Increasing restrictions on the ability of a company operating
9		under alternative regulation to price "other services" above their costs will, in all
10		likelihood, increase the burden on the state universal service fund. It also will
11		make it more and more difficult for carries like BellSouth to fulfill their carrier of
12		last resort obligations.
13		
14	Q.	ON PAGES 5 THROUGH 7 OF HIS JULY 9 DIRECT TESTIMONY, DR.
15		SPEARMAN DISCUSSES VARIOUS TYPES OF NON-PRICING BEHAVIOR
16		THAT, IN HIS VIEW, COULD RESULT IN AN ABUSE OF MARKET
17		POSITION. SHOULD THE COMMISSION CONSIDER ANY NON-PRICING
18		BEHAVIOR IN DEFINING THE TERM "ABUSE OF MARKET POSITION"
19		IN THIS DOCKET?

A. No, it should not. As I explained earlier, by stating that "rates" are subject to a complaint process for "abuse of market position," Section 58-9-576(B)(5) makes

it clear that the Commission may only consider whether pricing behavior

constitutes an abuse of market position.

3

Q. AT PAGE 8, LINES 1-2 OF HIS JULY 9 DIRECT TESTIMONY, DR.

SPEARMAN STATES THAT "PRICE DISCRIMINATION" IS ONE OF THE

MATTERS THAT WILL BE OF MOST CONCERN TO THE COMMISSION."

SHOULD THE COMMISSION ADDRESS PRICE DISCRIMINATION IN

9

8

10 A. No, it should not.

THIS DOCKET?

11

12 Q. WHY NOT?

13

As I mentioned above, section 58-9-576(B)(5) provides that a LEC's rates for 14 A. "other services" must satisfy two conditions: (1) they must not unreasonably 15 discriminate between similarly situated customers; and (2) they "are subject to a 16 complaint process for abuse of market position " The purpose of this docket 17 18 is only to define the second condition (rates that constitute an abuse of market 19 position) - not the separate and distinct first condition (unreasonable discrimination between similarly situated customers). 20 The Commission, therefore, should continue to consider allegations of unreasonable discrimination 21 on a case-by-case basis, as it did in resolving the Complaint that certain CLECs 22 filed against BellSouth regarding certain promotions. See Order Ruling on 23

1		Complaint, In Re: Southeastern Competitive Carriers Ass'n, NewSouth
2		Communications Corp., and TriVergent Communications v. BellSouth Telecom.
3		Inc., Order No. 2001-1036 in Docket No. 2000-378-C (October 29, 2001).
4		
5 6 7 8		V. THE FCC HAS FOUND THAT BUNDLING IS CONSUMER-FRIENDLY AND PRO-COMPETITIVE
9	Q.	AT PAGE 8, LINES 1-2 OF HIS JULY 9, 2003 DIRECT TESTIMONY, DR.
10		SPEARMAN STATES THAT "PRODUCT BUNDLING" IS AMONG THE
11		MATTERS THAT WILL BE OF MOST CONCERN TO THE COMMISSION."
12		PLEASE COMMENT ON THIS STATEMENT.
13		
14	A.	While I agree that more and more competitors in the local exchange market are
15		selling bundled offerings, I do not believe that this should be a matter of concern
16		to the Commission. As I explain below, the FCC has found that bundling is
17		consumer-friendly and pro-competitive. The FCC also has found that existing
18		safeguards are sufficient with regard to bundling. Finally, many local exchange
19		service providers already are offering both residential and business customers in
20		South Carolina a wide array of bundled offerings.
21		
22	Q.	HAS THE FCC RECENTLY ADDRESSED THE ISSUE OF BUNDLING?

1	A.	Yes. On March 30, 2001, the FCC released what is often referred to as its
2		"Bundling Order." In the Bundling Order, the FCC clarified that "all facilities-
3		based carriers may offer bundled packages of enhanced services and basic
4		telecommunications at a single price, subject to existing safeguards." See
5		Bundling Order at ¶1 (emphasis added). The FCC explained that its decision
6 7 8 9 10 11 12 13 14 15 16		will benefit consumers by enabling them to take advantage of innovative and attractive packages of services and equipment; foster increased competition in the markets for CPE, enhanced, and telecommunications services; and allow us to repeal regulatory requirements that no longer make sense in light of current technological, market, and legal conditions. Moreover, the actions we take in this order further Congress' directive in the Telecommunications Act of 1996 Act (1996 Act) that we repeal or modify any regulation we determine to be no longer in the public interest. Id. (emphasis added).
18 19 20	Q.	HOW DOES THE FCC DEFINE "BUNDLING?"
20		
21	A.	The FCC defines "bundling" as "the offering of two or more products or services
22		at a single price, typically less than the sum of the separate prices." See Bundling

Order at ¶15.

Q. IS "BUNDLING" THE SAME AS "ONE-STOP SHOPPING?"

Report and Order, In the Matter of 1998 Biennial Regulatory Review – Review of Customer Premises Equipment and Enhances Service Unbundling Rules In the Interexchange, Exchange Access, and Local Exchange Markets, 16 FCC Rcd. 7418, (Rel. March 30, 2001).

1	A.	No. The FCC explained that its definition of bundling "is different from 'one-
2		stop' shopping arrangements in which consumers may purchase the components
3		of a bundle, priced separately, from a single supplier." Id. at ¶15. The FCC
4		concluded that "[w]hile 'one-stop' shopping is convenient for consumers,
5		they can benefit even more from bundled packages offered at a price discount."
6		Id. (emphasis added).

8 Q. DID THE FCC EXPLAIN HOW CONSUMERS BENEFIT MORE FROM
9 BUNDLING THAN THEY DO FROM "ONE-STOP SHOPPING?"

10

Yes, it did. The FCC explained that "consumers benefit from bundling because it 11 A. eliminates the need for carriers to separately provision, market, and bill services, 12 and therefore reduces the transaction costs that carriers pass on to consumers." 13 It also explained that bundling "can further reduce costs for *Id.* at ¶15. 14 consumers by eliminating the time and effort needed to find products and services 15 in the market, negotiate appropriate purchase terms, and assemble the desired 16 combinations." Id. at ¶15. 17

18

19 Q. DID THE FCC CONSIDER WHETHER CONSUMERS WANT THE OPTION
20 OF PURCHASING BUNDLES OF SERVICES?

21

22 A. Yes. The FCC stated that "[t]he record shows that consumers want the option to
23 purchase bundled packages of products and services, and that carriers facing

1	competition in various service markets seek the ability to respond to this
2	demand." Id. at ¶16 (emphasis added).
3	
4 Q.	DID THE FCC CONSIDER WHETHER BUNDLING IS OR IS NOT IN THE
5	PUBLIC INTEREST?
6	
7 A.	Yes, it did, and it found that bundling clearly is in the public interest. The
8	following are among the many reasons the FCC set forth in support of this
9	conclusion:
10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27	offering consumers the choice of purchasing packages of products and services at a single low-rate will encourage them to subscribe to new, advanced, or specialized services by reducing the costs that they have to pay up-front to purchase equipment, or by giving them a choice of relying on one provider instead of having to assemble the desired combinations on their own (<i>Id.</i> , ¶10)(emphasis added); Price bundling also eliminates the transaction costs that carriers have to absorb in order to comply with the bundling rules, thereby enabling them to offer better prices whenever possible (<i>Id.</i> , ¶10) (emphasis added); Eliminating and clarifying our bundling restrictions will allow the suppliers of [CPE, enhanced services, interexchange service, and local exchange services] to compete more freely, making consumers the beneficiaries of deregulation, as we believe Congress intended when it passed the 1996 Act (<i>Id.</i> , ¶10) (emphasis added);
28 29 30	all carriers, both incumbent and nondominant carriers, in all markets, demonstrate a <u>desire to compete for customers through bundled service offerings</u> (<i>Id.</i> , ¶11) (emphasis added);
31 32 33 34 35 36	the influx of new subscribers due to the bundling of advanced telecommunications services with enhanced services and CPE may cause the fixed costs of providing service to be spread over a larger population of users, achieving economies of scale and <u>lowering the cost of providing service to each subscriber</u> . (<i>Id.</i> , ¶17) (emphasis added).

Q. ARE THERE OTHER BENEFITS TO BUNDLING?

A. Yes. When a carrier offers two (or more) services together at a discounted bundled price, it may provide consumers the chance to purchase services that they would not have chosen to purchase at stand-alone prices. For example, if a carrier charges \$3 for service A and \$3 for service B on a stand-alone basis, and is willing to sell these services for \$5 as a bundle, some consumers that would not have purchased both of the services (or even one or the other) at full price may find it worthwhile to purchase them at the bundled price.

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10 Q. DID THE FCC CONSIDER THE STATE OF THE TELECOMMUNICATIONS

11 MARKETPLACE IN REACHING ITS CONCLUSIONS?

12

Yes. The FCC found that "consumers can benefit significantly by relying on the 13 A. 14 competitive markets that exist for the components contained in a bundle," and it clarified that all carriers, including incumbent local exchange carriers like 15 BellSouth, "may offer consumers bundles of enhanced and basic 16 telecommunications services, subject to existing safeguards, thereby encouraging 17 further options for consumers." Id. at ¶9 (emphasis added). 18

19

Q. DID THE FCC ADDRESS THE IMPACT THAT ALLOWING BUNDLING
 WOULD HAVE ON COMPETITION?

22

23 A. Yes. The FCC concluded that "allowing all carriers to bundle products and

services is generally procompetitive and beneficial to consumers," and that bundling "encourages competition by giving carriers flexibility both to differentiate themselves from their competitors and to target segments of the consumer market with product offerings designed to meet the needs of individual customers." *Id.* at ¶14 (emphasis added). The FCC also expressly stated its belief that "eliminating and clarifying our bundling restrictions will encourage the competitive deployment of telecommunications services, enhanced services, and CPE." *Id.* at ¶16 (emphasis added). Further, the FCC was

particularly persuaded that <u>bundling can promote the deployment</u> of advanced telecommunications services. For example, as several commenters explain, many advanced telecommunications services require specialized CPE that customers would otherwise need to buy separately because they represent new technologies that traditional CPE does not support. By providing the necessary equipment as part of a discounted package, possibly including leasing or amortizing the purchase of the equipment, a carrier can eliminate some of the up-front investment cost that inhibits customers from subscribing to the service.

Id. at ¶34.

Q. DID THE FCC ADDRESS CONCERNS THAT INCUMBENT LOCAL
EXCHANGE CARRIERS MIGHT ATTEMPT TO USE BUNDLING TO
HARM COMPETITION IN THE LOCAL EXCHANGE MARKET?

A. Yes. The FCC concluded, "in light of the existing circumstances in these markets, that the risk of anticompetitive behavior by the incumbent LECs in bundling CPE and local exchange service is low and is outweighed by the consumer benefits of allowing such bundling." *Id.* at ¶33 (emphasis added).

1	Q.	DID THE FCC EXPLAIN WHY IT VIEWS THE RISK OF
2		ANTICOMPETITIVE CONDUCT BY INCUMBENTS AS LOW?
3		
4	A.	Yes. The FCC explained that "[w]e view the risk as low not only because of the
5		economic difficulty that even dominant carriers face in attempting to link forcibly
6		the purchase of one component to another, but also because of the safeguards that
7		currently exist to protect against this behavior." Id. at ¶33 (emphasis added).
8		Another factor the FCC considered in reaching its conclusion was
9 10 11 12 13 14 15 16		the removal of barriers to entry in the local market contained in the 1996 Act and the subsequent increase in local competition, as well as the Commission's decision to lift similar bundling restrictions in the cellular markets, that tip the balance in favor of lifting the bundling restriction on the incumbent LECs' provision of local exchange service and CPE. Id., at ¶30 (emphasis added).
18	Q.	WHAT ARE SOME OF THE SAFEGUARDS THAT ARE IN PLACE TO
19		PROTECT AGAINST HARM TO COMPETITION THAT THEORETICALLY
20		COULD BE BROUGHT ABOUT BY BUNDLING?
21		
22	A.	There are many safeguards that the FCC recognized in its Bundling Order, and I
23		will not attempt to address all of them here. Among the many safeguards that
24		exist, however, is the fact that incumbent carriers that market products and
25		services together at a single price must offer local exchange service components
26		of the bundle to consumers separately at stand-alone prices, which "ensures that

carriers cannot restrain competition or impede consumer choice." Id. at ¶18. The

FCC explained that this separate availability of local exchange service components of a package on nondiscriminatory terms is an essential safeguard that "prevent[s] the improper extension of market power." *Id.* at ¶18. *See also, Id.* at ¶37, ¶44.

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The FCC also noted that "our cost-accounting rules reduce significantly the BOC's incentive and ability to misallocate costs between their regulated and unregulated service operations." *Id.*, at ¶45.

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Finally, while acknowledging that "there is the risk that an incumbent LEC with market power in the local exchange market could force a customer to purchase CPE in order to obtain local exchange service," the FCC stated that

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We must now take into account, however, that the 1996 Act changed dramatically the telecommunications landscape by, among other things, removing entry barriers in the local market. For instance, section 251 imposes a duty on LECs possessing market power in the local exchange market to negotiate in good faith and provide interconnection to competitive carriers, and provides a list of minimum standards that the incumbent LEC must offer, including unbundled access to its network interconnection that is at least equal in type, quality, and price that the incumbent LEC provides to itself or any other party. Incumbent LECs must also offer for resale at wholesale rates any retail telecommunications service. Section 253 of the Act also mandates that states may not enact any requirement that prohibits or has the effect of prohibiting any entity from providing interstate or intrastate telecommunications service, and requires states and localities to manage rights-of-way to which competitors need access in a competitively-neutral and non-discriminatory manner. [FN109] As a result, local competition has begun to grow as we indicated above. As this competition increases, we believe that incumbent LECs will either offer bundled or unbundled packages as consumers demand or risk losing ground to more responsive competitors.

1 2		<i>Id.</i> , at ¶36.
3 4	Q.	IS THERE ANY BASIS FOR THE FCC'S BELIEF THAT AS COMPETITION
5		CONTINUES TO INCREASE IN THE LOCAL EXCHANGE MARKET,
6		"INCUMBENT LECS WILL EITHER OFFER BUNDLED OR UNBUNDLED
7		PACKAGES AS CONSUMERS DEMAND OR RISK LOSING GROUND TO
8		MORE RESPONSIVE COMPETITORS?"
9		
10	A.	Yes. The FCC explained that since it lifted restrictions on bundling cellular
11		service and cellular equipment, "sales of cellular telephones and overall
12		subscribership to cellular service have increased dramatically," and the FCC
13		views bundling "one of the positive factors that encouraged it." <i>Id.</i> , at ¶36.
14 15	Q.	DO BELLSOUTH'S COMPETITORS OFFER BUNDLES OF SERVICES
16		PRICED AT LESS THAN THE SUM OF WHAT THEY WOULD PAY IF
17		THEY PURCHASED EACH OF THE SERVICES IN THE BUNDLE
18		INDIVIDUALLY?
19	A.	Yes – the highly competitive telecommunications market in South Carolina forces
20		companies to offer these kinds of bundles. This is evident from Exhibit JAR-2,
21		which is a copy of a newsletter that appears on NewSouth Communications'
22		website. In this newsletter, NewSouth explains that:
23		In the past couple of years, most businesses have indicated that

they would prefer to receive their services bundled. In 2000, two studies by *The Strategis Group* revealed that 66 percent of businesses want bundles with at least two services. With this in

1 2		packages to suit most businesses' needs, no matter what their size.
3		NewSouth's newsletter goes on to explain that at least two reasons support
4		customers' desire to bundle their services:
5 6 7 8 9 10 11		Convenience –Hands down, convenience is the number one reason businesses are looking for a bundled package of services. Bundles eliminate tracking of separate bills and also provide a single point of contact. In summer 2002 a study by <i>Horowitz Associates Inc.</i> , a communications market research firm in Larchmont, N.Y., found that half of consumers would be willing to buy bundled phone services even if the plans wouldn't save them any money. The bottom line is that bill-payers are looking for, and finding, new ways to consolidate.
13 14 15 16		Discounts – Yes, its true. In most cases, businesses are able to save anywhere from 10 to 50 percent over services ala carte. With more and more companies utilizing more communications services, this can make a significant difference.
17		
18 19	Q.	WHAT TYPE OF SERVICES TYPICALLY ARE INCLUDED IN THESE BUNDLES?
20	A.	As NewSouth's newsletter explains, there are as many types of bundles as there
21		are competitors in the marketplace:
22 23 24 25 26 27 28 29 30		Typical bundles for businesses include a combination of local phone service, long distance, and Internet access. More complex bundled packages can often include various speeds of Internet access, web hosting, phone cards, and other enhanced data and voice features. Most communication providers have several bundled choices that fit a business' size future growth. As the demand for convenience at the lowest cost grows, bundles will continue to be tweaked and developed as they evolve. Already, they can make a big difference for your business.
31		See Exhibit JAR-2.

As explained in detail below, NewSouth is right with regard to both the residential market and the business market in South Carolina. Residential and business customers can choose from a wide array of services (including myriad bundles) offered by many service providers.

A. EXAMPLES OF CLEC RESIDENTIAL OFFERINGS IN SOUTH CAROLINA

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Q. CAN RESIDENTIAL CUSTOMERS IN SOUTH CAROLINA OBTAIN
 BUNDLED SERVICE OFFERINGS FROM CLECS?

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11 A. Absolutely. Birch, DeltaCom, E-Z Tel, Knology, Momentum, MyLine, VarTec,
12 WorldCom (now known as MCI), and Z-Tel are among the many local service
13 providers that offer telecommunications services (including bundles of services)
14 to residential customers in South Carolina.

15

Q. PLEASE DESCRIBE SOME OF BIRCH'S RESIDENTIAL OFFERINGS IN
 SOUTH CAROLINA.

18

A. Birch Telecom's webpage advertises at least three packages of services that are available to residential customers in South Carolina. These packages range from \$28.50 to \$33.50 per month, and each package includes anonymous call rejection, caller ID, call waiting, and call waiting ID. Other features available from Birch include auto redial / call return / 3-way calling; call blocker; call forward (remote access optional); call forward busy line / no answer; call forward selective;

1		distinctive ring; distinctive ring additional; priority call; and speed call 8. Exhibit
2		JAR-3 is a copy of the materials I have just referenced.
3		
4	Q.	PLEASE DESCRIBE SOME OF DELTACOM'S RESIDENTIAL OFFERINGS
5		IN SOUTH CAROLINA.
6		
7	A.	According to DeltaCom's tariff, DeltaCom does business as "Grapevine" in South
8		Carolina, and its "State of Grape Local Service" for example, offers residential
9		customers who "select "Grapevine" as both their Local Exchange Carrier and
10		Interexchange Carrier (for interstate, intrastate, and intraLATA toll calls)" a
11		primary line for \$39.99 per month and up to two additional lines for a monthly
12		charge of \$24.99 each. The following features "are also provided at no additional
13		charge on the primary line: call waiting, call waiting ID, caller ID, 3-way calling
14		anonymous call rejection, blocking for caller ID, international call blocking
15		collect call blocking, third party blocking, third party collect call blocking, tol
16		call blocking, and 900/976 blocking."
17		
18		
19		Exhibit JAR-4 is a copy of the materials I have just referenced.
20		

Q. PLEASE DESCRIBE SOME OF E-Z TEL'S RESIDENTIAL OFFERINGS.

A. E-Z Tel, Inc. recently filed a tariff with the Commission that offers various residential services in South Carolina. Customers who purchase a residential line may add one or more of the following features at a monthly recurring rate of \$5.00 each: automatic redial, call block, call forwarding, call forwarding busy / no answer, call rejection, call return, call selector, call waiting, non-published number, speed dial, three-way calling, and hunting. Customers may also add caller ID and call waiting / caller ID to a residential line at a monthly recurring rate of \$10.00 each. Alternatively, residential customers can purchase one of three "bundled service packages" that include a line and various features for \$39.99 or less. Exhibit JAR-5 is a copy of the materials I have just referenced.

12 Q. PLEASE DESCRIBE SOME OF KNOLOGY'S RESIDENTIAL OFFERINGS.

A.

Knology's webpage says that "Knology connects you to the world . . . through our combination of Telephone, Cable TV and Internet Services," and it invites residential subscribers to "Let us design a bundle for you today!" Among the Knology offerings available in South Carolina is a package for \$49.95 per month that includes 1250 minutes of long distance, deluxe caller ID, call waiting display, and voicemail.

The webpage also describes Knology Digital Telephone, which includes custom calling features, advanced calling features, directory services, and voice mail.

Among the features offered on the website are anonymous call rejection,

automatic callback, automatic recall, call block, call forwarding, distinctive
ringing, selective call acceptance, selective call forwarding, selective call
rejection, speed calling, three-way calling, intelli-ring, call waiting, caller ID,
caller ID deluxe, call forward busy, call forward don't answer, remote access to
call forwarding, and call waiting display.
In discussing "bundled savings," Knology's website says that "Knology services
are priced to save you more money the more you bundle." Among other things,
"[w]hen you combine Knology's Digital Telephone service with one or more other
Knology services, you are eligible for a 5% discount on your local phone line(s)
and your Smart Choice feature package!"
Another example of the services that can be bundled with Knology's local
telephone service is discussed in an advertisement that appeared in the Charleston
Post and Courier on June 10, 2003. One side of the ad offers, among other things:
Expanded Basic Cable \$25/month for 3 months
Bundled saving when you add phone and Internet
Knology OneBill – a single convenient monthly statement for all your Knology services.
The other side of the advertisement offers "High-Speed Internet \$25/month for 3
months (including modem)," and it touts "2 Mbps cable modem - faster than any
other cable, DSL or dial-up service."

Exhibit JAR-6 is a copy of the materials I have just referenced.

1	Q.	PLEASE	DESCRIBE	SOME	OF	MOMENTUM'S	RESIDENTIAL
2		OFFERING	GS.				

A Momentum advertisement that ran in *The State* newspaper on or about July 6, 4 A. 2003 says "Attention BellSouth Residential Customers: You can Save Big By 5 6 Joining Momentum Family." (Emphasis added). According advertisement, the "Momentum FAMILY 60" offering includes "FREE Unlimited 7 Local Calling," "FREE 60 Minutes Long Distance," and "FREE 10 Popular 8 Calling Features" for as low as \$29.95 a month. The "Momentum FAMILY 9 Unlimited" offering includes "FREE Unlimited Local Calling," "FREE Unlimited 10 Long Distance," and "FREE 10 Popular Calling Features" for as low as \$42.95 a 11 month. 12

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Momentum's website further explains that this \$42.95 a month offer includes a line plus caller ID deluxe, call waiting ID, 3-way calling, repeat dialing, call forward, call block, call return, 30 code speed dial, 900/976 rejection, anonymous call rejection, and unlimited long distance calling anywhere in the continental United States.

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Exhibit JAR-7 is a copy of the materials I have just referenced.

21

22 Q. PLEASE DESCRIBE SOME OF MYLINE'S RESIDENTIAL OFFERINGS.

A. An ad that ran in the Easley Progress and the Daily Journal-Messenger during
the week of April 14, 2003 touts MyLine residential services with phrases such as
"No Deposit!" "No Switching Fee!" and "Keep Your Same Number!" According
to the ad, "MyLine Basic Phone Service" offers the following from \$29.95:

Friends-R-Free unlimited long distance to other MyLine customers;

Local Calling within your basic calling service area;

Three calling features – call waiting, call return, and three way calling; and

"long distance FREE when calling other MyLine customers and only 6.9¢ per minute for all other in-state and state-to-state calls!".

Additionally, "MyLine Complete Home Phone Service" offers "unlimited long distance to anyone!!!" as well as "local calling within your basic calling service area" and "ten calling features — caller ID, call waiting, call return, three way calling, call blocking, call forwarding, distinctive ring, auto redial, speed dial, and anonymous call rejection" from \$49.95. Exhibit JAR-8 is a copy of the materials I have just referenced.

23 Q. PLEASE DESCRIBE SOME OF VARTEC'S RESIDENTIAL OFFERINGS.

A. VarTec Telecom, Inc.'s webpage indicates that it offers various local residential service packages in South Carolina that are priced from \$29.95 per month to \$49.95 per month. Depending on the package, VarTec offers call waiting deluxe, caller ID deluxe, 300 minutes of domestic long distance, call block, call return,

repeat dialing, speed calling 8, and three-way calling. Exhibit JAR-9 is a copy of the materials I have just referenced.

Q. PLEASE DESCRIBE SOME OF WORLDCOM'S (NOW KNOWN AS MCI'S)
 RESIDENTIAL OFFERINGS.

A.

By now, everyone has seen "the Neighborhood" television commercials and newspaper advertisements featuring actor Danny Glover and the bright yellow and green colors. In addition to these aggressive television and newspaper campaigns, MCI also sends direct mail pieces to potential subscribers. One such piece, which was sent to a person in Spartanburg, South Carolina, tells potential residential customers that

Now from your home phone you can get unlimited local and unlimited long distance from one company, on one bill!

According to this mailing, "for \$55.99" a month the "Neighborhood Complete" offering provides "unlimited local calls, unlimited regional calls, unlimited long distance, call waiting, caller ID, and voicemail." The mailing says that customers also receive "10 FREE movie or game rental certificates good at a participating BLOCKBUSTER store," and that customers will "continue to earn a free rental certificate for every \$25 [they] spend each month as a member of The Neighborhood. That's up to 34 free rentals a year!" And that is just one "Neighborhood" offering – the mailing says that "the Neighborhood has a range of plans for you to choose from."

1		MCI's webpage says that over 2 million customer have joined the Neighborhood,
2		and its says that
3		The Neighborhood isn't just about talking on your phone - its
4		about getting the most out of it. That's why Call Waiting, Caller
5		ID, Call Waiting ID, Speed Dial 8 and Three-Way Calling are
6		included at no extra charge. So you can do things like: see who's
7		calling before you answer, call someone at the touch of a button,
8		get three people on the line whenever you want, and never miss an
9		important call.
10		
11		Exhibit JAR-10 is a copy of the materials I have just referenced.
12		
13	Q.	PLEASE DESCRIBE SOME OF Z-TEL'S RESIDENTIAL OFFERINGS.
14		
15	A.	Z-Tel's webpage says that "Z-LineHOME is the first complete home phone
16		service. It's everything you need in one package, for less than other phone
17		companies would charge you for a similar package." This page describes a \$59.99
18		per month "Z-LineHOME Unlimited for South Carolina" plan that includes
19		unlimited local calling, unlimited domestic long distance, personal voice assistant,
20		call waiting, caller ID, 3-way calling, speed calling, enhanced voice mail, Find
21		Me call forwarding, notify me, and Z-LineHOME access card. Exhibit JAR-11 is
22		a copy of the materials I have just referenced.
23 24 25 26	<u>B.</u>	EXAMPLES OF CLEC BUSINESS OFFERINGS IN SOUTH CAROLINA

Q. CAN BUSINESS CUSTOMERS IN SOUTH CAROLINA OBTAIN
TELECOMMUNICATIONS SERVICES LIKE THOSE THAT ARE SUBJECT
TO BELLSOUTH'S TARIFF FILING FROM OTHER SERVICE PROVIDERS?

A. Absolutely. BTI, Knology, NewSouth, NuVox, Southeastern Telecom and Sprint are among the many local service providers that offer telecommunications services (including bundles of services) to business customers in South Carolina.

5 Q. PLEASE DESCRIBE SOME OF BTI'S BUSINESS OFFERINGS.

A. BTI's website says

Think you're stuck with the same giant company for local dial tone? BTI offers the same reliable service as the incumbent, with all of the features and extras your business requires. With the most "Bell-like" network in the Southeast, we are your single-source for a full range of enhanced local service. The difference? Lower rates and the simplicity of BTI.

According to its website, BTI offers a "complete selection of custom features (including but not limited to: call waiting, call forwarding, speed dial, three way calling, call return, caller ID, repeat dial, etc.)." This webpage also discusses "BTI's two flagship bundles" and says "[w]hether you require voice, data or Internet, our flexible, customizable packages are the smart business choice" that "simplify your life with one company, one bill, and one point of contact." Exhibit JAR-12 is a copy of the materials I have just referenced.

Q. PLEASE DESCRIBE SOME OF KNOLOGY'S BUSINESS OFFERINGS.

A. A Knology advertisement that appeared in the May 2003 edition of the Central Savannah River Area Business Monthly magazine offers three phone lines, free hunting, and two free features for \$85.60 per month. It also says "add high speed

Internet access and receive 1st month free with free cable modem rental," and it
offers "flat rate long distance as low as \$0.05 per minute!!!" Exhibit JAR-13 is a
copy of the materials I have just referenced.

5 Q. PLEASE DESCRIBE SOME OF NEWSOUTH'S BUSINESS OFFERINGS.

A. According to its website, NewSouth offers "an array of software-defined features provided by our Lucent AnyMediaTM digital switch," including hunting, call forwarding, call waiting, conferencing, and speed calling. NewSouth also offers various enhanced features, including Individual Dialing Plans that allow its facilities-based voice customers to access separate office location through three, four, or five-digit dialing; conference calling for up to six people "whenever you need it, without higher rates;" queuing that allows customers to redirect excess calls to a waiting group or queue until a line is available, and single and multiple line forwarding. Exhibit JAR-14 is a copy of the materials I have just referenced.

18 Q. PLEASE DESCRIBE SOME OF NUVOX'S BUSINESS OFFERINGS.

20 A. NuVox's website offers the NuBundle Business Package that is comprised of
21 "unlimited high-speed Internet access, Web hosting, feature-rich local phone
22 service and long distance service." The website also states that another offering,
23 CompleteVoice Plus, "offers feature-rich local service, affordable long distance,

and robust optional calling features for businesses requiring a powerful communications solution." Exhibit JAR-15 is a copy of the materials I have just referenced.

4

Q. PLEASE DESCRIBE SOME OF SOUTHEASTERN TELECOM'S BUSINESS
 OFFERINGS.

7

The June 10, 2003 edition of the Greenville News ran an advertisement for 8 A. Southeastern Telecom, Inc. touting "competitive rates" for "local/long distance 9 10 service," "dedicated Internet Services," and "Data Networks/Frame/ATM/IP/DSL." It includes the phrase, "Proudly serving BMW 11 12 from Day One!" Exhibit JAR-16 is a copy of the materials I have just referenced.

- 14 Q. PLEASE DESCRIBE SOME OF SPRINT'S BUSINESS OFFERINGS.
- A Sprint press release dated April 29, 2003 announces that Sprint is opening 15 Α. several new business sales offices in key cities in South Carolina. Additionally, 16 an article that appeared in the May 21, 2003 edition of the Spartanburg Herald-17 Journal states that Sprint "is moving to sell local phone service to its cellular and 18 long-distance customers" because it believes "the local plan could develop into an 19 effort to get more people to drop landlines and go all wireless." It goes on to say 20 that a Sprint executive "acknowledges the grave threat that Internet-based 21 communications and other technologies pose to traditional landline calling." 22 Exhibit JAR-17 is a copy of the materials I have just referenced. 23

1 2		C. EXAMPLES OF OFFERINGS VIA OTHER TECHNOLOGIES
3 4	Q.	THE RESIDENTIAL AND BUSINESS OFFERING YOU HAVE JUST
5		DESCRIBED ARE ALL TRADITIONAL LANDLINE OFFERINGS. IS
6		TRADITIONAL LANDLINE SERVICE THE ONLY TYPE OF
7		TECHNOLOGY BY WHICH VOICE SERVICES ARE AVAILABLE IN
8		SOUTH CAROLINA?
9		
10	A.	Not at all. Voice services also are available over wireless and Internet
11		technologies.
12		
13	Q.	PLEASE GIVE AN EXAMPLE OF VOICE SERVICES THAT ARE
14		AVAILABLE THROUGH WIRELESS TECHNOLOGY IN SOUTH
15		CAROLINA.
16		
17	A.	You can hardly open a newspaper these days without seeing advertisements for
18		wireless packages that include various bundles of local service, long distance
19		service, and features at highly competitive rates. For example, SunCom (which
20		is a member of the AT&T Wireless Network) recently ran an advertisement in
21		The State newspaper that reads, "Get all your calls, all the time, for one low
22		price." The ad touts the "highest quality digital network," and it says that
23		customers can "call anytime anywhere." According to the ad, there are "no long
24		distance or roaming charges," and there is "one flat monthly subscription. Only

\$49.95."

1		A flyer Sprint recently circulated advertises 500 Anytime Minutes, Unlimited
2		PCS to PCS calling, unlimited night and weekend minutes, and "nationwide long
3		distance included every minute, every day" for \$45.00 per month. The other side
4		of the flyer says "Sprint gives you an incredible selection of PCS Phones with
5		features including: built-in camera, full-color screens, games, voice-activated
6		dialing, caller ID, speakerphone and so much more," and it says "now, save up to
7		\$100 on select PCS phones!"
8		
9		Exhibit JAR-18 is a copy of the materials I have just referenced.
10		
11	Q.	PLEASE GIVE AN EXAMPLE OF VOICE SERVICES THAT ARE
12		AVAILABLE THROUGH INTERNET TECHNOLOGY IN SOUTH
13		CAROLINA.
14		
15	A.	Vonage's website advertises, among other things, a plan for \$39.99 per month that
16		offers
17 18		FREE Long Distance
19		TREE Long Distance
20 21		FREE Call Waiting
22		FREE Voice Mail
23 24		FREE Call Forwarding
25		
26 27		FREE Repeat Dialing
28		FREE Call Transfer

FREE Caller ID block

Int'l Fees to Canada Waived 1 2 3 Virtual Phone Numbers 4 5 Any area code of your choice 6 7 A recent press release for Vonage discusses "Vonage Digital Voice telephone service offering free unlimited local and long distance calling, including the most 8 popular features like call waiting, call forwarding and voicemail for one low, flat 9 monthly rate." The release quotes the chairman and CEO of Vonage as saying 10 Vonage is bringing South Carolina's capital city the freedom and 11 flexibility to select an affordable new phone service. 12 expand further into the South, Vonage is the choice for residents 13 and small businesses offering flat-rate calling plans throughout the 14 US and Canada that include all of the features, as well as many 15 features not available from traditional phone carriers like online 16 voicemail retrieval and area code selection. 17 18 (Emphasis added). The press release quotes residential prices of \$25.00 per 19 month to \$39.99 per month for residential customers and \$39.99 per month to 20 21 \$69.99 per month for business customers. 22 Additionally, Vonage's service was featured as the cover story in the "Money" 23 section of the USA Today on July 7, 2003. The article discusses a St. Louis 24 customer who "ditched his trusty SBC Communications local phone service in 25 favor of an offering from . . . Vonage." The article goes on to say that: 26 27 Now [the residential customer's] calls travel over the Internet via his cable broadband line. His typical \$120 monthly bill has been 28 cut to a flat \$39.99 rate for unlimited local and long distance calls 29 and features such a caller ID. Because his physical location is 30 irrelevant for Internet phone service, he was able to choose a 31 number with a San Francisco area code (415), allowing a close 32 33 friend in that city to dodge long-distance charges. Plus, via a PC he can hear his voice mail by clicking on e-mail, and he can update

1 2 3		his call-forwarding, track his calls and bills and even change his phone number, all on the Web.
4		The article then quotes a cable company executive as saying "the big selling point
5		for Web-based calling will be a whole new range of features."
6		
7		Exhibit JAR-19 is a copy of the materials I have just referenced.
8		
9	Q.	HAVE YOU DISCUSSED ALL OF THE COMPETITIVE OFFERINGS THAT
10		ARE AVAILABLE TO SOUTH CAROLINA RESIDENTIAL AND BUSINESS
11		CUSTOMERS?
12	A.	No, and given that hundreds of CLECs are authorized to provide local exchange
13		telecommunications service in South Carolina, it would be impossible to do so.
14		My testimony hardly scratches the surface of the offerings that are available to
15		consumers in South Carolina.
16	Q.	GIVEN THE AVAILABILITY OF A VARIETY OF BUNDLES FROM A
17		VARIETY OF PROVIDERS, IS BUNDLING LIKELY TO BE AN "ABUSE OF
18		MARKET POSITION?"
19	A.	No, it is not. When companies that obviously lack market power employ a
20		bundling marketing strategy in order to succeed in the marketplace, it is
21		reasonable to infer that there are appropriate pro-competitive reasons for
22		employing that bundling strategy. In other words, the bundling strategy in no way

1		depends on the existence of market power, or the likelihood of acquiring market
2		power, in order to succeed.
3		VI. RECOMMENDED CRITERIA
4	Q.	DO YOU HAVE ANY SUGGESTIONS AS TO WHAT CRITERIA THE
5		COMMISSION SHOULD ADOPT FOR DETERMINING WHETHER
6		CERTAIN CONDUCT IS AN ABUSE OF MARKET POSITION?
7	A.	Yes. Since September 2000, BellSouth has been operating pursuant to the price
8		floor the Commission adopted in its Guidelines Order. Since July 2002, the rate
9		increases set forth in the BellSouth tariff that led to the commencement of this
10		proceeding have been in effect.
11		
12		And competition has flourished. More CLECs in South Carolina are offering
13		more services in South Carolina to more customers in South Carolina than ever
14		before. The existing price floor obviously are more than sufficient to protect the
15		already vibrant and steadily growing competition that benefits consumers in South
16		Carolina.
17		
18		Therefore, BellSouth believes that the Commission should adopt as a "safe
19		harbor" a price floor of total service long run incremental costs. As BellSouth
20		witness Dr. Taylor explains in his testimony, this price floor protects against cross

1		subsidies, and it goes even further than is necessary in protecting against
2		predatory pricing.
3		
4	Q.	WHAT DO YOU MEAN WHEN YOU SAY THE COMMISSION SHOULD
5		ADOPT THIS PRICE FLOOR AS A "SAFE HARBOR?"
6		
7	A.	By "safe harbor," I mean that the Commission should determine that price
8		adjustments for "Other Services" are not an abuse of market position if the
9		resulting prices are at or above total service long run incremental costs.
10		
11	Q.	WHY IS IT APPROPRIATE TO ADOPT THIS SAFE HARBOR?
12		
13	A.	This safe harbor provides an economically-sound bright-line test for determining
14		that pricing conduct clearly is not an abuse of market position. Without this safe
15		harbor, the Commission could be inundated with complaints by the Consumer
16		Advocate and others any time a LEC operating under the alternative regulation
17		statute adjusts its prices for "Other Services."

1 Q. HOW DO YOU SUGGEST THE COMMISSION SHOULD ADDRESS PRICE
2 ADJUSTMENTS THAT DO NOT FALL WITHIN THIS "SAFE HARBOR?"

3

As explained both in my testimony and in the testimony of BellSouth witness Dr. 4 A. 5 Taylor, prices that fall below total service long run incremental costs may or may 6 not be an abuse of market position, depending on the circumstances. Commission, therefore, should address adjustments that result in rates for "Other 7 8 Services" that are below total service long run incremental costs in the manner 9 suggested by Staff witness Dr. Spearman – on a case-by-case basis. In doing so, the Commission should apply traditional, tried-and-true antitrust principles to 10 11 determine whether any such adjustment is, in fact, an abuse of market position.

12

13 Q. ARE THERE ANY OTHER SAFEGUARDS THAT APPLY TO

14 ADJUSTMENTS TO THE PRICES OF BELLSOUTH'S "OTHER SERVICES?"

15

16 A. Yes. For all of the reasons explained in my testimony and in the testimony of
17 BellSouth witness Dr. Taylor, a price cap for "Other Services" is neither
18 necessary nor appropriate. BellSouth, however, volunteered to comply with the
19 price cap the Commission adopted in its Guidelines Order, and BellSouth is
20 continuing to volunteer to comply with that cap.

1 Q. DOES THAT CONCLUDE YOUR TESTIMONY?

2

3 A. Yes.

4